



Kosovo Property Claims Commission
Komisioni i Kërkesave Pronësore të Kosovës
Komisija Kosovske Agencije za Imovinu

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DECISION

PANEL NO: 1

DECISION NO: KPCC/D/R/198/2013
DECISION DATE: 18/04/2013

Commissioners Heiskanen (Chairperson),
Vokshi and Wühler

(1) In each of the 45 (forty-five) claims identified in parts A, B, C and E of the attached Schedule, the Commission

decides that

As at the date of the destruction of the residential property, the claimant or the property right holder, as the case may be, satisfied the requirements for establishing ownership over the claimed property and the associated land parcel, or such part thereof as specified in the respective individual decision;

(2) In each of the 20 (twenty) claims identified in part D of the attached Schedule, the Commission

decides that

As at the date of the destruction of the residential property, the claimant satisfied the requirements for establishing ownership of the deceased property right holder over the claimed property and the associated land parcel, or such part thereof as specified in the respective individual decision;

(3) In each of the 65 (sixty-five) claims referred to in paragraphs (1) and (2) above, except for Claim Nos. 27547 and 33786, the Commission

orders that

(a) The claimant or the property right holder, as the case may be, be given possession of the associated land parcel on which the residential property stood;

(b) Any other person unlawfully occupying the property vacate the same within 30 (thirty) days of the delivery of this order; and

(c) Should any other person unlawfully occupying the property fail to comply with the order to vacate within the time stated, they be evicted from the property;

- (4) *In each of the claims identified in the relevant columns of parts A, B, C, D and E of the attached Schedule, the Commission additionally decides that the claims be dismissed insofar as the claimants seek compensation for physical damage to, or for loss of use of, the claimed property; and*
- (5) *In cases in which there is more than one owner, the above decisions and order do not affect the rights of any respective co-owners.*

LEGAL FRAMEWORK

1. On 13 June 2008, Law No. 03/L-079 adopting and amending UNMIK Regulation 2006/50 (“UNMIK/REG/2006/50”) on the resolution of claims relating to private immovable property, including agricultural and commercial property entered into force in Kosovo. The Law included an annex (“Annex I”) adopting and amending UNMIK Administrative Direction No. 2007/5 (“UNMIK/ADM/DIR/2007/5”), which implements UNMIK/REG/2006/50. Law No. 03/L-079 and Annex I established the Kosovo Property Agency (“KPA”) as an independent agency and amended certain provisions of UNMIK/REG/2006/50 and UNMIK/ADM/DIR/2007/5 as necessary to effect the change in the applicable legal framework. In accordance with their terms, Law No. 03/L-079 and Annex I entered into force upon their publication in the Official Gazette.
2. Pursuant to section 22 of UNMIK/REG/2006/50 the Regulation ceased to be in force after 31 December 2008. Accordingly, Law No. 03/L-079 is presently the sole source of the Commission’s statutory authority. The provisions of UNMIK/REG/2006/50 remain relevant to the extent that they have been incorporated by reference to Law No. 03/L-079.

REASONS FOR THE DECISION

3. A claimant or the property right holder, as the case may be, is entitled to an order from the Commission for repossession of the property, if the claimant proves:
- (a) ownership of private immovable property, including agricultural and commercial property; or
 - (b) a use right in respect of private immovable property, including agricultural and commercial property,

where the claimant or the property right holder, as the case may be, is not now able to exercise such property rights, and where the claim involves circumstances directly related to or resulting from the armed conflict that occurred in Kosovo between 27 February 1998 and 20 June 1999. (See section 3.1 of UNMIK/REG/2006/50 as adopted by Law No. 03/L-079.)

4. Where the claimant makes an ownership claim pursuant to section 3.1(a) of UNMIK/REG/2006/50 as adopted by Law No. 03/L-079, the Commission must resolve the issue of ownership and, if ownership is proven to the satisfaction of the Commission and the claimant does not indicate otherwise, make an order for repossession in favour of the claimant or the property right holder, as the case may be. Where the claimant makes a claim for a property use right pursuant to section 3.1(b) of UNMIK/REG/2006/50 as adopted by Law No. 03/L-079, the Commission may consider the claim in a summary procedure and make an

order for recovery of possession. (See section 3.1 of UNMIK/REG/2006/50 read together with section 9 of Annex III of UNMIK/ADM/DIR/2007/5 as adopted by Law No. 03/L-079.)¹

5. The Commission held its thirty-fourth session from 16 to 18 April 2013 in Prishtinë/Pristina. A total of 182 residential property claims were submitted by the Executive Secretariat of the KPA (the “Executive Secretariat”) to the Commission at its thirty-fourth session, together with supporting documentation, claims processing reports, verification reports and other relevant information. One residential property claim which had been presented to the Commission was referred by the Commission back to the Executive Secretariat during the session, and two residential property claims which had been presented to the Commission were withdrawn by the Executive Secretariat during the session. In addition, the Commission suspended the consideration of one residential property claim pending the holding of an oral hearing. In sum, a total of 178 residential property claims were resolved by the Commission during the session.

6. At the Commission’s session, the Executive Secretariat presented the claims to the Commission and reported on the processing of and the legal and evidentiary issues raised by the claims. At the Commission’s request, the Executive Secretariat provided additional information and explanations, as required.

A. Claims covered by the present decision

7. In all 65 claims that are covered by the present decision the claimants seek the resolution of an ownership claim over the claimed property. All of the claims covered by the present decision relate to residential properties, including, as the case may be, the associated land. The present decision deals with claims for residential properties which, at the time of their notification, were found to be entirely destroyed.

8. The present decision applies to the 65 claims which are listed in parts A, B, C, D and E of the attached Schedule. The remaining 113 claims are covered by decisions KPCC/D/R/197/2013 and KPCC/D/R/199/2013.

9. A total of 53 of the 65 claims covered by this decision have not previously been decided by the Commission, while another twelve of these claims were the subject of an earlier Commission decision. However the earlier decisions in these twelve claims were overturned by the Commission either on account of an incorrect notification of the claimed properties during claims processing by the Executive Secretariat or on account of other processing errors by the Executive Secretariat which were identified after the decision had been taken. These claims consequently stand to be re-determined following correct notification of the claimed property and correction of the other processing errors. Evidence and information provided by any respondents to the claim or any current occupants of the claimed properties is taken into account by the Commission in the re-determination of the claims. In the claims in which previous decisions have been overturned by the Commission, the Executive Secretariat has written to each claimant advising them of the notification error and informing them that their claims will be re-determined following correct notification of the claimed property. The claimants, as well as the relevant cadastral authorities, have been

¹There appears to be a technical error in Annex I. While Annex I clearly appears to be intended to replace UNMIK/ADM/DIR/2007/5 in its entirety, including its all three annexes, Article 26 of Annex I provides that the title of Annex III of UNMIK/ADM/DIR/2007/5 shall be replaced by a title referring to Annex II. However, there is neither specific provision nor any other indication in Law 03/L-079 or its Annexes that the intention of this particular amendment was to delete Annex I or Annex II of UNMIK/ADM/DIR/2007/5. Accordingly the Commission considers that all three Annexes of UNMIK/ADM/DIR/2007/5 are included in the legislative package and will be referred to by the Commission in this decision as Sub-Annexes I, II and III, respectively.

advised that the previous Commission decisions are invalid and cannot be used for the purposes of any legal transaction.

10. The 64 claims identified in parts A, B, C and D of the Schedule attached to this decision are uncontested in the sense that at the time the claimed properties were notified there was no evidence of illegal occupation or use of these properties by any person or, even if there was such evidence, no party has contested the validity of the claim within the 30-day period prescribed in section 10.2 of UNMIK/REG/2006/50 as adopted by Law No. 03/L-079, or at any later stage during the proceedings, pursuant to section 10.3 of UNMIK/REG/2006/50 as adopted by Law No. 03/L-079. Decisions taken in claims that were incorrectly notified have been overturned by the Commission to ensure correct notification of the property and provide any persons who may have a legal interest in the property with an opportunity to respond to the claim pursuant to section 10.1 of UNMIK/REG/2006/50 as adopted by Law No. 03/L-079. These claims are identified in the relevant columns in parts A, B, C and D to this decision. The Executive Secretariat has notified claims in a variety of ways including through the physical notification of the property and through notification of the property via publication in gazette and newspapers, through local municipal authorities, municipal courts, and local village leaders and through other relevant institutions in Kosovo and Serbia. Based on the information provided by the Executive Secretariat, the Commission is satisfied that the Executive Secretariat has made reasonable efforts to notify the claimed properties, the persons who may be currently occupying the properties, and any other persons who may have a legal interest in such properties, as required by section 10.1 of UNMIK/REG/2006/50 as adopted by Law No. 03/L-079. Accordingly these claims must be considered uncontested.

11. Claim No. 33786, referred to in part E of the attached Schedule, is contested in the sense that the party occupying the claimed property (the "Respondent"), has contested the validity of the claim within the 30-day period prescribed in section 10.2 of UNMIK/REG/2006/50 as adopted by Law No. 03/L-079.

B. Claims granted

1. Uncontested claims

12. In the claims identified in parts A, B, C and D of the attached Schedule, the Commission notes that the claimants have submitted various types of documents in support of the claims, including possession lists, contracts on division of property, inheritance decisions, court decisions recognizing ownership and certificates of immovable property rights. The Commission is satisfied that final court decisions and certificates of immovable property rights confirming an ownership interest indeed constitute proof of ownership. The other documents submitted by claimants, including possession lists, create a rebuttable presumption of ownership. The claims identified in the attached Schedule are uncontested and no evidence has been received or obtained by the Secretariat *ex officio* which would rebut the presumption of ownership. Consequently the Commission is satisfied that the documents submitted prove the claimants' ownership over the claimed properties. The documents have been verified as being valid by the Executive Secretariat, as relevant. Many claimants have also submitted additional supporting documents, including tax decisions, witness statements, copies of plans and cadastral decisions.

13. In the 23 (twenty-three) claims identified in part A of the attached Schedule, the claimant has filed the claim in the capacity of a property right holder. In light of the Commission's findings in paragraph 12 above, these claims stand to be granted.

14. In the fifteen claims identified in part B of the attached Schedule the claimant has filed the claim in the capacity of a family household member of the property right holder pursuant to section 1.2 of Annex II of UNMIK/ADM/DIR/2007/5 as adopted by Law No. 03/L-079. Section 1 of the Administrative Direction as adopted by Law No. 03/L-079 defines “Member of Family Household” to include “the spouse, children (born in and out of wedlock or adopted) and other persons whom the property right holder is obliged to support in accordance with the applicable law, or the persons who are obliged to support the property right holder in accordance with the applicable law, regardless of whether or not that person resided in the property together with the property right holder.” The Commission has determined that, under the applicable law, this definition covers, in addition to spouses and children, parents, brothers, sisters, grandparents and grandchildren of the property right holder. All of the claimants in the claims identified in part B of the attached Schedule fall within the definition of a family household member. In Claim No. 47362 the Claimant states that she has formally divorced her husband, the alleged property right holder, in 1986, but that they have continued to live together so that she could take care of her former husband. The Claimant’s statement was confirmed by the alleged property right holder when contacted by the Executive Secretariat. The alleged property right holder moreover stated that he agreed to his former wife pursuing the claim on his behalf, but that he was not able to provide her with a power of attorney due to his very bad health condition. In these exceptional circumstances, the Commission accepts that the Claimant can represent her former husband in the present claim. Accordingly a decision confirming the property right in favour of the property right holder stands to be granted in each of the fifteen claims as set out above. In the claims identified in the relevant column of part B of the Schedule, the claimant alleges that the property right holder has died but no acceptable evidence has been submitted by the claimant that would establish death, nor has the Executive Secretariat been able to locate any such documents. Accordingly a decision confirming the property right in favour of the property right holder also stands to be granted in each of these claims, as set out above.

15. In the six claims identified in part C of the attached Schedule, the claimant was not the property right holder at the date of loss of possession of the claimed property, but has adduced evidence of having subsequently succeeded to the respective ownership right by virtue of inheritance. The claimant must be considered as having succeeded to all the rights belonging to an owner, including the right to claim for confirmation of ownership and for repossession in the present proceedings. The claims therefore stand to be granted, as set out above.

16. In the twenty claims identified in part D of the attached Schedule, the claimant was not the property right holder at the date of loss of possession of the claimed property but asserts to having succeeded to the property by virtue of inheritance. In each of these claims the claimant has established that she or he is a family household member of the deceased property right holder. However, no valid inheritance decision or other documentary evidence has been submitted by the claimants that would establish any of the claimants as being an heir to the claimed property, nor has the Executive Secretariat been able to locate any such documents. Some claimants have submitted as evidence “inheritance decisions” purportedly issued by parallel courts in Serbia. The Commission does not consider that such documents establish entitlement to inheritance. The Commission has no jurisdiction to resolve issues relating to inheritance. A decision confirming the property right in favour of the deceased property right holder stands to be granted in these claims, as set out above. The Commission’s decision with respect to all of the claims identified in this part D of the attached schedule is without prejudice to the determination by the competent court as to how the heirs will succeed to the property right of the deceased.

17. In Claim No. 27547, referred to in the respective column in the attached Schedule, the Claimant states that he does not seek an eviction order as the current occupant is using the

claimed property with his permission. In these circumstances, an order confirming the property right in favour of the Claimant stands to be granted without an eviction order or any other form of ancillary relief as set out above.

2. *Contested claim*

18. Claim No. 33786, referred to in part E of the attached Schedule, is contested in the sense that the party occupying the claimed property (the "Respondent") has contested the validity of the claim within the 30-day period prescribed in section 10.2 of UNMIK/REG/2006/50 as adopted by Law No. 03/L-079, or at a later stage during the proceedings, pursuant to section 10.3 of UNMIK/REG/2006/50 as adopted by Law No. 03/L-079.

19. Claim No. 33786 has been submitted by the Claimant in his capacity as a family household member of the alleged property right holder, namely his father. The Claimant seeks confirmation of sole ownership of the alleged property right holder and repossession of the claimed property, a residential property and a yard located on land parcel No. 1431. The Executive Secretariat has located *ex officio* a possession list from 2007 identifying the alleged property right holder, however, only as co-owner with an ideal part of 2/11 of the claimed property. The Respondent, who claims to be the co-owner of the claimed property, submitted a positively verified purchase contract from 2005 according to which the Respondent has purchased from the Claimant an ideal part of 9/11 of land parcel No. 1431 on which the claimed property stood before its destruction, whereas an ideal part of 2/11 remained with the Claimant. The purchase contract further stipulates that the claimed property itself should nevertheless be excluded from the sale and should remain in the ownership of the alleged property right holder.

20. The Commission notes that the Claimant's claim for sole ownership of the claimed property is not supported by the evidence. The Commission further notes that the claimed property has not been physically divided between the co-owners in accordance with Article 36 of the Law on Property and other Real Rights.

21. In light of the above and based on the evidence before it, the Commission concludes that the claim stands to be granted over an ideal part of 2/11 of the claimed property. The remainder of the claim stands to be refused. In the absence of a physical division of the claimed property between the co-owners, an order confirming the property right in favour of the property right holder stands to be granted without an eviction order or any other form of ancillary relief as set out above.

22. In a number of claims the claimants or the property right holders, as the case may be, left the property outside the period 27 February 1998 and 20 June 1999, referred to in section 3 of UNMIK/REG/2006/50 as adopted by Law No. 03/L-079. The Commission has determined that, even though the date of loss in these claims fell outside the above period, the loss of property right in each case occurred in circumstances directly related to or resulting from the armed conflict that occurred in Kosovo between 27 February 1998 and 20 June 1999, as required by section 3 of UNMIK/REG/2006/50 and section 3 of Law No. 03/L-079.

23. In view of the foregoing, the Commission is satisfied, based on the evidence before it, that:

- (a) the claimant or the property right holder, as the case may be, had an ownership right in respect of the claimed property, or such part thereof as specified in the respective individual decision;
- (b) each claim, except for Claim No. 33786, are uncontested in that no person has contested the validity of the claim;
- (c) the claimant or the property right holder, as the case may be, in each case is not now able to exercise his or her ownership right; and
- (d) the claim in each case involves circumstances directly related to or resulting from the armed conflict that occurred in Kosovo between 27 February 1998 and 20 June 1999.

24. Accordingly the claimants or the property right holders, as the case may be, have shown that they satisfied the requirements for an order establishing ownership over the claimed property and the associated land parcel as at the date of destruction of the residential property. The fact that the property has been destroyed does not affect the claimants' right to obtain a declaratory decision from the Commission, confirming, as at the date of destruction of the claimed property, the claimants' ownership over such property.

C. Claims for compensation

25. In the claims identified in the relevant columns of parts A, B, C and D of the attached Schedule, the claimants also seek, in addition to ownership, compensation for physical damage to, or for loss of use of, the claimed property. Under UNMIK/REG/2006/50 as adopted by Law No. 03/L-079 the Commission has no jurisdiction over such claims. Accordingly this aspect of the claims must be dismissed.

D. Concluding remarks

26. In view of the foregoing, the Commission finds that the claims listed in parts A, B, C, D and E of the attached Schedule succeed and directs that an order be made in respect of each claim as set out above.

27. In a number of claims, the claimant had filed a claim for repossession of the same property with the Housing and Property Directorate, which claim had subsequently been granted by the Housing and Property Claims Commission ("HPCC"). The Commission notes that the causes of action available for claimants before the present Commission and the HPCC, respectively, and accordingly the jurisdiction of the two Commissions, are not identical. Thus the decisions of the HPCC do not necessarily constitute *res judicata* before the present Commission, although in certain circumstances this may be the case. Moreover, in cases where the HPCC granted an eviction order in favour of the Claimant, the Commission does not consider that such an order constitutes a bar for this Commission to issue a fresh eviction order in cases where the property is unlawfully occupied.

28. The Commission's above decisions and order also apply, where appropriate, to any associated property, *i.e.* any land or buildings owned or used by the claimant or the property right holder, as the case may be, which form a unit with the claimed residential property.

29. Pursuant to section 8.5 of Annex III of UNMIK/ADM/DIR/2007/5 as adopted by Law No. 03/L-079, the Commission may in its decision determine any property right in the name of the property right holder and make an order for possession in favour of the claimant. When the

property right holder is alive, the Commission grants the right of possession in the name of the property right holder. When the property right holder is deceased and the death is proven but no valid inheritance decision has been provided, the Commission grants possession to the claimant as a family household member of the property right holder. In cases where the property right holder dies after filing the claim and there is no family household member claimant, the Commission grants the right to possession in the name of the deceased property right holder. The right to possession is granted pursuant to the applicable provisions of the law governing family relations in Kosovo, which includes the administration of family property. The Commission's decision on the entitlement to possession of property by the family household member claimant is without prejudice to the rights of other family household members or other heirs of the property right holder who have not filed claims with the KPA but who may have a joint right to possession of the property pursuant to the applicable law or as a consequence of future inheritance proceedings (section 8.5 of Annex III of UNMIK/ADM/DIR/2007/5 as adopted by Law No. 03/L-079).

30. Section 8.8 of Annex III of UNMIK/ADM/DIR/2007/5 as adopted by Law No. 03/L-079 allows the Chairperson of the Commission to sign a cover decision approving all individual claims identified in the cover decision, if the number of claims decided in a session is high. The Commission considers that this is appropriate in the present case.



Chairperson

APPEALS

UNMIK/REG/2006/50 and the Law No. 03/L-079 provide that:

12.1 Within thirty (30) days of the notification to the parties by the Kosovo Property Agency of a decision of the Commission on a claim, a party may submit through the Executive Secretariat of the Kosovo Property Agency to the Supreme Court of Kosovo an appeal against such decision.

12.3 The appeal may be filed on the grounds that:

- (a) The decision involves a fundamental error or serious misapplication of the applicable material or procedural law; or
- (b) The decision rests upon an erroneous or incomplete determination of the facts.

The Supreme Court of Kosovo may levy court fees for the appeal procedures.

Further information on the appeals procedure is contained in the separate Appeals Information Sheet provided to parties with this decision

*** The English version is the official of all Property Claims Commission decisions. In case of conflict between the English language version and the Albanian or Serbian language version, then the meaning in the English language shall prevail.**

Spreadsheet /Lista /Prilog
Part A/Pjesa A/Deo A

KPA10661	KPA14384	KPA26192	KPA32250	KPA36852	KPA92321	KPA08520
KPA27547	KPA00463	KPA50545	KPA50738	KPA07744	KPA14841	KPA17593
KPA37076	KPA50443	KPA01045	KPA44730	KPA00098	KPA07851	KPA24801
KPA29667	KPA38733					

Spreadsheet /Lista /Prilog
Part B/Pjesa B/Deo B

KPA29144	KPA47362	KPA92793	KPA92794	KPA07994	KPA21078	KPA27010 REP
KPA92688	KPA92958	KPA08128	KPA29146	KPA92996	KPA92998	KPA13815
KPA21485						

Spreadsheet /Lista /Prilog
Part C/Pjesa C/Deo C

KPA11022	KPA40400	KPA13987	KPA17974	KPA37093	KPA30647	
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Spreadsheet /Lista /Prilog
Part D/Pjesa D/Deo D

KPA10120	KPA23673 REP	KPA35210 REP	KPA40494 REP	KPA47808 REP	KPA90685	KPA92748
KPA92924	KPA55186	KPA92934	KPA92951	KPA92957	KPA50804	KPA51158 REP
KPA51159	KPA51160	KPA17752	KPA29123	KPA35184	KPA47688	

Spreadsheet /Lista /Prilog
Part E/Pjesa E/Deo E

KPA33786						
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